Mine Closure & Associated Costs

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Questions?

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01

What is Mine Closure?



Impacts of mining

Mining changes the land

Mines changes the social, cultural & economic context

Some bio-physical impacts cannot be mitigated

Levels of wealth created during mining is rarely sustainable after closure

Physical and socioeconomic impacts should be assessed prior to operations and again prior to closure

A plan to mitigate both the biophysical and socioeconomic impacts of closure should be developed before mining starts



Why We Close Mines

Reduce liabilities

Reduce risk

Protect the environment

Create a positive legacy for affected communities

It is the law

It's the right thing to do



Mine closure plan

A mine closure plan that <u>incorporates both physical rehabilitation and socio-</u> <u>economic considerations</u> should be an <u>integral part of the project life cycle</u> and should be designed so that:

- Future public health and safety are not compromised;
- The <u>after-use of the site is beneficial and sustainable</u> to the affected communities in the long term;
- Adverse <u>socio-economic impacts are minimized and socioeconomic benefits are</u> <u>maximized</u>.

IFC EHS Guidelines - Mining

Closure Plan Strategy

Prepare a strategy to develop a closure plan that includes:

- A vision for the site after closure
- Post-closure land use(s)
- Closure objectives
- Closure actions
- Socioeconomic transitioning
- Post-closure management and monitoring



What have we learned in three decades?

Closure is part of the mine life cycle Importance of planning early Each site is different People are part of the equation Data needed for mine closure Potential for unplanned closures Holistic approach Financial responsibility



Conclusions

Some mining impacts cannot be eliminated

We rely on models to predict future conditions, perhaps too much

Science and engineering are constantly evolving

Socioeconomic success relies on supporting self-sustaining programs

There is a great need to develop capacity in most communities and governments





Socioeconomic Transitioning

"We have two ears and one mouth so that we can listen twice as much as we speak."

Epictetus



What is socioeconomic transitioning?

Transition from a mining to postmining economic context

Closure of a mining operation will cause significant socioeconomic impacts on dependent communities.

- Direct and indirect employment
- Economic development
- Community services
- Health services
- Social investment programs

A positive legacy can be created through proactive planning and integration of socioeconomic aspects into the closure process.



The World Bank, 2021 For policy makers, governmental administrators, and lawmakers

AngloAmeric



Anglo American, 2019 Internal document

MM MINING WITH



ICMM, 2019 For both large and small mining companies.

INTEGRATED MINE CLOSURE

MJ survey results: Most important KPI for closure¹



Schedule & Cost

Scarce Resource Maintenance

Socioeconomic transitioning

Compliance

Risk Management

¹ Mining Journal, Mine Closure Review: Planning for successful rehabilitation, 2020 Over 400 respondents

Responsibilities in mine closure/socioeconomic transitioning

MINING COMPANIES

Operational CSR aimed at socioeconomic transitioning Pre-closure social baseline and impact assessment Preparation of site & infrastructure for repurposing Develop of socioeconomic transitioning & repurposing plan Retrenchment

Grievance mechanism

JOINT RESPONSIBILITIES OF GOVERNMENT AND MINING COMPANY Stakeholder engagement for closure Development of post-closure vision Post-closure socioeconomic monitoring

Source: World Bank, Mine Closure: A Toolbox for Governments

GOVERNMENT

Develop and implement law and policy with regards to social aspects of closure

Review of closure plans including socioeconomic transitioning Review of post-closure monitoring plans

> - NGOs AND COMMUNITIES Input to post-closure vision

Joint responsibilities of Government, Corporate Sector, and $\ensuremath{\mathsf{NGOs}}$

Post-closure socioeconomic transitioning & repurposing

CORPORATE SECTOR

JOINT RESPONSIBILITIES OF GOVERNMENT, CORPORATE SECTOR, AND MINING COMPANY

Implementation of post-closure socioeconomic transitioning plan Funding of post-closure transitioning

Stakeholder Engagement Challenges

Having the initial conversation

Starting socioeconomic investment programs too late

Managing expectations

Balance stakeholder "wants" with what is possible

Determining who will fund and execute the plan

Creating effective and sustainable partnerships





03

Closure QP Responsibilities



QP responsibilities

Disclosure

"... all disclosure be based on advice by a "qualified person"..."

A qualified person "...has experience relevant to the subject matter of the mineral project and the technical report."



Mine closure

Closure is a necessary part of the mine life cycle

It will happen

It will cost money – often significant money

Should be managed as a capital project

It is part of public disclosure requirements (in varying degrees)



Reporting Codes

Canada's NI 43-101 requires disclosure of closure risks and costs

The United States Securities and Exchange Commission (SEC) updated the disclosure rules for US listed companies with mining assets

The new disclosure system is similar to, but different than Canada's NI 43-101



NI 43-101

Environmental Studies, Permitting and Social or Community Impact

Discuss reasonably available information on environmental, permitting and social or community factors related to the project. Consider and, where relevant, include

- a) a summary of the results of any environmental studies and a discussion of <u>any known environmental issues that could materially impact</u> the issuer's ability to extract the mineral resources or mineral reserves;
- b) <u>requirements and plans for waste and tailings disposal, site monitoring</u> <u>and water management both during operations and post mine closure;</u>
- c) project permitting requirements, the status of any permit applications and <u>any known requirements to post performance or reclamation bonds;</u>
- d) a discussion of any potential social or community related requirements and plans for the project and the status of any negotiations or agreements with local communities; and
- e) <u>a discussion of mine closure (remediation and reclamation)</u> requirements and costs.

S-K 1300 Relevant Factors in Technical Studies

Factors	Initial Assessment	Preliminary Feasibility Study	Feasibility Study
Environmenta I Compliance & Permitting	List of required permits & agencies are drawn. Significant obstacles to obtain permits have been determined. Identify pre- mining land uses. Assess requirements for baseline studies. Assume post-mining land uses. Assume tailings disposal, reclamation, and mitigation plans.	Identification and detailed analysis of environmental compliance and permitting requirements has been completed. Detailed baseline studies with preliminary impact assessment (internal) are completed. Detailed tailings disposal, <u>reclamation</u> , and mitigation plans have been determined.	Identification and detailed analysis of environmental compliance and permitting requirements are finalized. Baseline studies are completed with a final impact assessment (internal). Tailings disposal, <u>reclamation</u> , and mitigation plans are finalized.
Other Relevant Factors	Appropriate assessments have been completed of other reasonably assumed technical and economic factors necessary to demonstrate reasonable prospects for economic extraction.	Reasonable assumptions, based on appropriate testing, on the modifying factors are sufficient to demonstrate that extraction is economically viable.	Detailed assessments of modifying factors necessary to demonstrate that extraction is economically viable have been completed.
Capital Costs	Optional. If included: Accuracy: ±50% Contingency: 25%	Accuracy: ±25% Contingency: 15%	Accuracy: ±15% Contingency: 10%
Operating Costs	Optional. If included: Accuracy: ±50% Contingency: 25%	Accuracy: ±25% Contingency: 15%	Accuracy: ±15% Contingency: 10%



04

Closure Costs - Introduction



Closure cost estimate uses

Technical studies

Project planning

Budgeting/reconciliation

Financial reporting

Permitting/financial assurance



Closure costs

Closure (cost) requirements can vary greatly between jurisdictions Closure costs can be material Some jurisdictions require financial assurance for closure

Key factors include:

- Receptors of impacts
- Point in the mine life cycle
- Proximity to communities
- Water



Closure cost accuracy

Only as good as the plan

Typically based on the level of report being prepared

Closure costs may be less accurate than overall cost



AACE International Cost Estimate Classes

	Primary Characteristic	Secondary Characteristic				
ESTIMATE CLASS	LEVEL OF PROJECT DEFINITION Expressed as % of complete definition	END USAGE Typical purpose of estimate	METHODOLOGY Typical estimating method	EXPECTED ACCURACY RANGE Typical variation in low and high ranges [a]	PREPARATION EFFORT Typical degree of effort relative to least cost index of 1 [b]	
Class 5	0% to 2%	Concept Screening	Capacity Factored, Parametric Models, Judgment, or Analogy	L: -20% to -50% H: +30% to +100%	1	
Class 4	1% to 15%	Study or Feasibility	Equipment Factored or Parametric Models	L: -15% to -30% H: +20% to +50%	2 to 4	
Class 3	10% to 40%	Budget, Authorization, or Control	Semi-Detailed Unit Costs with Assembly Level Line Items	L: -10% to -20% H: +10% to +30%	3 to 10	
Class 2	30% to 70%	Control or Bid/ Tender	Detailed Unit Cost with Forced Detailed Take-Off	L: -5% to -15% H: +5% to +20%	4 to 20	
Class 1	50% to 100%	Check Estimate or Bid/Tender	Detailed Unit Cost with Detailed Take- Off	L: -3% to -10% H: +3% to +15%	5 to 100	

Notes: [a] The state of process technology and availability of applicable reference cost data affect the range markedly. The +/- value represents typical percentage variation of actual costs from the cost estimate after application of contingency (typically at a 50% level of confidence) for given scope.

[b] If the range index value of "1" represents 0.005% of project costs, then an index value of 100 represents 0.5%. Estimate preparation effort is highly dependent upon the size of the project and the quality of estimating data and tools.



Closure Cost Estimate Types



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Mine Closure Cost

Generic term often applied to any number of more specific types of mine closure cost estimates including:

- Financial Assurance Cost Estimates
- Life-of-Mine (LOM) Closure Cost Estimates
- Asset Retirement Obligation (ARO) Estimate

Without clarification or context, can be confusing or potentially misleading

Financial Assurance Cost

Estimated cost for responsible regulatory agency to perform all of the actions required to implement an approved reclamation/closure plan

Usually used to determine the amount of financial security required under governing regulations

- Typically assumes third-party costs
- May be subject to govt. contracting laws
- Generally uses current or maximum near-term cost



Financial assurance – country requirements

Many jurisdictions have no financial assurance requirement

Some do not consider post-closure

Some require financial assurance for only a portion of the liability

Some allow the asset value of the mine to be used as financial assurance

Others allow Net Present Value (NPV) and corporate guarantees Some require 100% in hard securities



Life-of-Mine (LOM) Cost

Estimated cost for mine operator to perform all of the actions required to fulfill an approved reclamation/closure plan in the context of operations

Usually used for planning, financing, budgeting and cost tracking

- Prefeasibility/feasibility
- Due diligence
- Accrual allocation

Includes all planned development Cash flow basis



Asset Retirement Obligation (ARO)

Fair value of abandonment liabilities associated with mining and mineral processing operations for financial reporting

Amount company would pay a third party to assume responsibility (including a profit margin)

Includes both Legal and Constructive Obligations

Only includes liability existing in reporting year

Cash flow basis



Financial Assurance vs. ARO



ARO vs. LOM



Closure cost types

	Financial Assurance	LOM	ARO	Early Closure	
Use(s)	Financial security	Planning (prefeas, feas), budgeting, etc.	Financial Reporting to Shareholders	Planning, financial decision	
Rate Basis	Third-party	Operator & Third-party	Operator & Third-party	Operator & Third-party	
Included Development	Maximum (near-term)	All Planned	Current Financial Year	Current + Permit	
Govt. Contracting Rules	Maybe	No	No	Maybe	
Cost Basis	Current Cash/Cashflow	Cash Flow	Cash Flow	Either/both	
Salvage Value	No (varies)	Yes	No	No (generally)	





Closure Costs



Direct costs

Earthworks

- Reshaping
- Cover placement
- Stormwater controls
- Decommissioning & demolition Revegetation Water/solution management Remedial works Closure planning General & administration Mobilization/ demobilization



Indirect costs

Design

Site operations

- Camp
- Water supply

Engineering

- Contract administration
- Project management
- Corporate support
- Insurance
- Performance bonds

Contingency



Indirect costs

Costs that are typically used included as percentages of direct costs:

- Contractor OH & profit
- Performance bonds
- Contract administration
- Contingency

Some costs are often included as percentages but can usually be calculated/estimated:

- Mobilization/demobilization
- Engineering
- Permitting
- Camp costs



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Typical closure costs





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Estimating Closure Costs



Estimating closure liabilities

Every site is different, every closure plan is different

A cost estimate is only as good as the plan it is based upon

There is more than one way estimate closure costs

It is an estimate

Level of accuracy depends on

- Detail of design
- Input data
- Intended use



Cost estimate setup

Know your plan Understand plan objectives Gather the data How will the mine be built? How & when will it be closed? How often will it be updated? Realize there is more than one way



What information is needed?



Current mine plan Proper closure plans Site-specific data Available equipment Fluid management requirements Materials balance Additional permitting requirements Long-term maintenance and monitoring obligations Mobilization requirements

Common estimating methods

Engineer's estimate

Contractor bid

Site data

Cost databases

Standardized unit costs

Benchmarking

First principles

Public domain tools:

- Standardized Reclamation Cost Estimator (SRCE) <u>www.nvbond.org</u>
- New South Wales <u>www.resourcesregulator.nsw.gov.au</u>



others

Standardized unit costs (SUC)

One unit cost for each facility type or activity

- Cost/ha for tailings impoundment
- Cost/m³ topsoil placement

Usually based on average or average + *x*SD

Does not consider

- Site specific conditions
- Individual facility configurations
- Site specific closure plan



Benchmarking – Total Cost



First principles

Estimate costs by determining:

- Type of work to be done
- Quantity of work to be done
- Equipment and personnel needed

Calculate amount of time to complete the work

How much work can crew do in 1 hour



Calculating costs – first principles

Time = quantity ÷ productivity

Cost = *time* × *rates*



Things to consider

Cost estimate is only as good as the plan

It is an estimate

- Rounding
- Volume calculations
- Productivity calculations
- Level of accuracy depends on
- Input data
- Level of design
- Ontended use



Cost estimating models

"... all models are wrong; the practical question is how wrong do they have to be to not be useful."

George Box - Box & Draper (1987)





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Calculating Productivities



ESTIMATED DOZING PRODUCTION • Universal Blades • D7G through D11T



Correction Factor	Method	Value
Productivity vs. Dist.	Calculated	Varies
Grade	Calculated	Varies
Operator	Average	0.75
Material Condition	User selected	Varies
Slot Dozing	User selected	1.2
Side by Side Dozing	User selected	1.2
Job Efficiency	50 min/hr.	0.83
Altitude Deration*	Calculated	Varies



Correction Factor	Method	Value
Productivity vs. Dist.	Calculated	Varies
Grade	Calculated	Varies
Operator	Average	0.75
Material Condition	User selected	Varies
Slot Dozing	User selected	1.2
Side by Side Dozing	User selected	1.2
Job Efficiency	50 min/hr.	0.83
Altitude Deration*	Calculated	Varies

JOB CONDITION CORRECTION FACTORS

	TRACK- TYPE TRACTOR	WHEEL- TYPE TRACTOR	Correction Factor	Method	Value
OPERATOR — Excellent	1.00	1.00	Productivity vs. Dist.	Calculated	Varies
Average	0.75	0.60			
Poor	0.60	0.50	Grada	Calculated	Varias
MATERIAL			Glade	Calculated	valles
Loose stockpile	1.20	1.20	A		
Hard to cut; frozen —		4	Operator	Average	0.75
with tilt cylinder	0.80	0.75	- p		
without tilt cylinder	0.70	-			
Hard to drift; "dead" (dry,			Material Condition	User selected	Varies
non-cohesive material	0.00	0.90			
Book rinned or blasted	0.60-0.80	0.80	Slot Dozing	User selected	1 0
SI OT DOZING	1.20	1.20	Slot Dozing	User selected	1.2
SIDE BY SIDE DOZING	1.15-1.25	15.1.95			
VISIBILITY -			Side by Side Dozing	User selected	1.2
Dust, rain, snow, fog or darkness	0.80	0.70	, , ,		
JOB EFFICIENCY -	1 .		Joh Efficiency	EQ main /har	0.00
50 min/hr	0.83	0.83		ou min/nr.	0.83
40 min/hr	0.67	0.67			
BULLDOZER*			Altitude Deration*	Calculated	Varies
Adjust based on SAE capacity relative to the base blade				Calculator	Varioo
used in the Estimated Dozing Production graphs.					

'NOTE: Angling blades and cushion blades are not considered production dozing tools. Depending on job conditions, the A-blade and C-blade will average 50-75% of straight blade production.

GRADES - See following graph.

ESTIMATED DOZING PRODUCTION

Universal Blades
D7G through D11R



Grading Distance

Centroid-to-centroid

2/3 distance from intersection to opposing sides







09

Post-Closure Costs



Post-closure costs

Water!!!

How long will it last?

How will it be funded?



Post-closure costs

Monitoring

Maintenance

- roads
- water conveyance (pipes/ditches)

Operating costs

- Iabor
- water management
- pumping

Sustaining capital costs

- water treatment plant rebuild/replacement
- pond liner replacement



Closure vs. post-closure



Post-closure costs







Closing Comments



Identifying "red flags"

Does the closure plan comply with Good International Industry Practice?

Do the costs seem reasonable for the site?

Are the calculation methods used transparent and appropriate?

Are the calculations for all unit rates documented?

Is inflation being addressed by inflating the entire estimate over years/decades?

Is the equipment proposed available and appropriate?

Does the schedule seem reasonable?

Conduct calculation checks

Is there enough annotation?



Basis of Estimates

Report/Memo that describe and explains the details of the estimate:

- Methodology
- Unit rate criteria or origin
- Assumptions
- Results



NPV vs. current costs

Out of sight, out of mind Does not consider early closure risk Project cost vs. portfolio costs Closure component will become more significant as mine winds down



Questions?

